United Nations A/C.3/63/L.8/Rev.1

General Assembly

Distr.: Limited
6 November 2008

Original: English

Sixty-third session
Third Committee
Agenda item 98
International drug control

Andorra, Argentina, Austria, Barbados, Belgium, Belize, Benin, Bosnia and Herzegovina, Brunei Darussalam, Canada, Cape Verde, Chile, China, Colombia, Costa Rica, Croatia, Cuba, Czech Republic, Denmark, Dominica, Ecuador, El Salvador, Ghana, Guatemala, Haiti, Ireland, Italy, Jordan, Kazakhstan, Latvia, Liechtenstein, Luxembourg, Madagascar, Malawi, Malaysia, Mauritania, Mexico, Monaco, Mongolia, Myanmar, Nigeria, Norway, Panama, Paraguay, Peru, Philippines, San Marino, Senegal, Serbia, Suriname, Switzerland, Tajikistan, Thailand, Timor-Leste, Togo, Turkey, Uganda and United States of America: revised draft resolution

International cooperation against the world drug problem

The General Assembly,

Recalling the United Nations Millennium Declaration,[1] the provisions of the 2005 World Summit Outcome[2] addressing the world drug problem, its resolution 62/176 of 18 December 2007 and its other previous relevant resolutions,

Reaffirming the Political Declaration adopted by the General Assembly at its twentieth special session[3] and the importance of meeting the objectives targeted for 2008,

Reaffirming also the joint ministerial statement adopted at the ministerial segment of the forty-sixth session of the Commission on Narcotic Drugs,[4] the Action Plan[5] for the Implementation of the Declaration on the Guiding Principles of Drug Demand Reduction[6] and the Action Plan on International Cooperation on the

[1] See resolution 55/2.
[2] See resolution 60/1.
[3] Resolution S-20/2, annex.
[4] See *Official Records of the Economic and Social Council, 2003, Supplement No. 8* (E/2003/28/Rev.1), chap. I, sect. C; see also A/58/124, sect. II.A.
[5] Resolution 54/132, annex.
[6] Resolution S-20/3, annex.

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Eradication of Illicit Drug Crops and on Alternative Development, adopted by the General Assembly at its twentieth special session,[7]

Recalling its resolution 62/176, in which it welcomed the decision by the Commission on Narcotic Drugs to convene a high-level segment, during its fifty-second session, in order to allow time to assess the implementation of the declarations and measures adopted by the General Assembly at its twentieth special session,

Gravely concerned that, despite continued increased efforts by States, relevant organizations, civil society and non-governmental organizations, the world drug problem continues to constitute a serious threat to public health and safety and the well-being of humanity, in particular children and young people and their families, and to the national security and sovereignty of States, and that it undermines socio-economic and political stability and sustainable development,

Concerned by the serious challenges and threats posed by the continuing links between illicit drug trafficking and terrorism and other national and transnational criminal activities and transnational criminal networks, inter alia, trafficking in human beings, especially women and children, money-laundering, financing of terrorism, corruption, trafficking in arms and trafficking in chemical precursors, and reaffirming that strong and effective international cooperation is needed to counter these threats,

Recalling resolution 51/10 adopted by the Commission on Narcotic Drugs at its fifty-first session, which emphasized the importance of further national and international measures to counter trafficking in substances used as precursors in the illicit manufacture of narcotic drugs and psychotropic substances, including synthetic drugs,[8]

Recalling resolution 51/11 adopted by the Commission on Narcotic Drugs at its fifty-first session, which recognized the increasing links between illicit drug trafficking and illicit manufacturing of and trafficking in firearms,[8]

Underlining the value of objective, scientific, balanced and transparent assessment by Member States of the global progress achieved and of the difficulties encountered in meeting the goals and targets set by the General Assembly at its twentieth special session,

Reaffirming that countering the world drug problem in all its aspects requires political commitment to reducing supply, as an integral component of a balanced and comprehensive drug control strategy under the principles enshrined in the Political Declaration adopted by the General Assembly at its twentieth special session[3] and in the measures to enhance international cooperation to counter the drug problem,[9] including the Action Plan on International Cooperation on the Eradication of Illicit Drug Crops and on Alternative Development, adopted at that session,[7]

Reaffirming equally that reducing illicit drug use and its consequences requires a political commitment to efforts to reduce demand, which must be demonstrated by

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[7] Resolution S-20/4 E.

[8] See *Official Records of the Economic and Social Council, 2008, Supplement No. 8* (E/2008/28), chap. I, sect. C.

[9] Resolutions S-20/4 A to E.

sustained widespread demand reduction initiatives that integrate a comprehensive public health approach spanning the spectrum of prevention, education, early intervention, treatment, recovery support, rehabilitation and reintegration efforts in accordance with the Declaration on the Guiding Principles of Drug Demand Reduction[6] adopted by the General Assembly at its twentieth special session,

Recognizing the importance of effective evaluation of comprehensive strategies, including alternative development programmes, at the national and international levels to combat the world drug problem,

Recognizing also that international cooperation in countering drug abuse and illicit production and trafficking has shown that positive results can be achieved through sustained and collective efforts, and expressing its appreciation for the initiatives in this regard,

Bearing in mind the important role that civil society, including non-governmental organizations, plays in combating the world drug problem, and noting that there are various initiatives at all levels undertaken in this regard, in particular the "Beyond 2008" process, which provided an opportunity for non-governmental organizations to contribute to the review of the twentieth special session of the General Assembly,

I
International cooperation to counter the world drug problem and follow-up to the twentieth special session

1. *Reaffirms* that countering the world drug problem is a common and shared responsibility that must be addressed in a multilateral setting, requires an integrated and balanced approach and must be carried out in full conformity with the purposes and principles of the Charter of the United Nations and other provisions of international law, and in particular with full respect for the sovereignty and territorial integrity of States, the principle of non-intervention in the internal affairs of States and for all human rights and fundamental freedoms, and on the basis of the principles of equal rights and mutual respect;

2. *Also reaffirms* that there shall be a balanced approach between demand reduction and supply reduction, to reinforce each other in an integrated approach to solving the world drug problem;

3. *Welcomes* the adoption of resolution 51/4 by the Commission on Narcotic Drugs, which decided to establish five intergovernmental expert working groups that were convened from June to September 2008, in order to work in a coordinated manner on the topics of drug demand reduction, supply reduction, countering money-laundering and promoting judicial cooperation, international cooperation on the eradication of illicit drug crops and on alternative development, and control of precursors and of amphetamine-type stimulants, topics which correspond to the subjects of the Action Plan on International Cooperation on the Eradication of Illicit Drug Crops and on Alternative Development,[7] the Declaration on the Guiding Principles of Drug Demand Reduction[6] and the measures to enhance international cooperation to counter the drug problem,[9] adopted by the General Assembly at its twentieth special session;

4. *Notes* that 2009 marks the centennial of the convening of the International Opium Commission, which was the first multilateral initiative on drug

control, and in this regard looks forward to the commemorative event to be held on 26 February 2009 in Shanghai, China;

5. *Calls upon* States and other relevant actors to evaluate progress made since 1998 towards meeting the goals and targets set at the twentieth special session of the General Assembly;

6. *Urges* all States to continue to promote and implement, including by allocating adequate resources and developing clear and consistent national policies, the outcomes of the twentieth special session of the General Assembly,[10] as well as the outcome of the ministerial segment of the forty-sixth session of the Commission on Narcotic Drugs,[4] and to implement the Action Plan[5] for the Implementation of the Declaration on the Guiding Principles of Drug Demand Reduction[6] and to strengthen their national efforts to counter the abuse of illicit drugs in their population, taking into account, inter alia, the results of the assessment of the implementation of the declarations and measures adopted by the Assembly at its twentieth special session;

7. *Urges* States that have not done so to consider ratifying or acceding to, and States parties to implement, as a matter of priority, all the provisions of the Single Convention on Narcotic Drugs of 1961 as amended by the 1972 Protocol,[11] the Convention on Psychotropic Substances of 1971,[12] the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988,[13] the United Nations Convention against Transnational Organized Crime and the Protocols thereto[14] and the United Nations Convention against Corruption;[15]

8. *Urges* all States to strengthen their efforts to achieve the goals set for 2003 and 2008 at the twentieth special session of the General Assembly by:

(a) Promoting national and international initiatives in order to eliminate or reduce significantly the illicit manufacture, trafficking and marketing of drugs and other psychotropic substances, including synthetic drugs, and the diversion of precursors, other transnational criminal activities, including money-laundering and trafficking in arms, and corruption;

(b) Achieving significant and measurable results in the field of demand reduction, including through prevention and treatment strategies and programmes to reduce drug use, with particular focus on children and young people, and recognizing the role that the family plays in this regard;

9. *Encourages* States to consider prevention, treatment and rehabilitation of drug use disorders and to take measures to reduce the social and health consequences of drug abuse as governmental health and social priorities, consulting and working with civil society, including non-governmental organizations, and recognizing the role played by the family, in developing, implementing and evaluating policies and programmes, in particular those related to demand reduction and prevention of drug abuse, with particular focus on children and young people,

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[10] Resolutions S-20/2, S-20/3 and S-20/4 A-E.

[11] United Nations, *Treaty Series*, vol. 976, No. 14152.

[12] Ibid., vol. 1019, No. 14956.

[13] Ibid., vol. 1582, No. 27627.

[14] Ibid., vols. 2225, 2237, 2241 and 2326, No. 39574.

[15] Ibid., vol. 2349, No. 42146.

and also to consider cooperating with civil society, including non-governmental organizations, in alternative development programmes;

10. *Calls upon* States and organizations with expertise in community capacity-building to provide, as needed, access to treatment, health care and social services for drug users, in particular those living with HIV/AIDS and other blood-borne diseases, and to extend support to States requiring such expertise, consistent with the international drug control treaties;

11. *Urges* all Member States to implement the Action Plan for the Implementation of the Declaration of the Guiding Principles of Drug Demand Reduction and to strengthen their national efforts to counter the abuse of illicit drugs in their population, in particular among children and young people;

12. *Encourages* Member States to identify drug control priorities to be set for future concerted action and to consider making voluntary public commitments to tackle present challenges in drug trafficking;

13. *Calls upon* States to expand demand reduction measures including, inter alia, prevention, treatment and rehabilitation, while fully respecting the dignity of drug-addicted persons, and to take further action to improve data collection and evaluation capacity on the demand for illicit drugs, including the demand for synthetic drugs, and, where appropriate, abuse of and addiction to prescription drugs;

14. *Urges* States to continue working towards achieving a significant and measurable reduction of drug abuse and to share the results obtained on this subject during the high-level segment of the fifty-second session of the Commission on Narcotic Drugs that will take place in March 2009;

15. *Encourages* Member States to take effective measures at the national, regional and international levels and to promote close international cooperation to prevent criminal organizations, in particular those involved in drug trafficking, from acquiring and using firearms, their parts and components and ammunition, in order to enhance public security;

16. *Reaffirms* the need for a comprehensive approach to the elimination of illicit narcotic crops in line with the Action Plan on International Cooperation on the Eradication of Illicit Drug Crops and on Alternative Development, adopted by the General Assembly at its twentieth special session;

17. *Calls for* a comprehensive approach integrating alternative development programmes, including, where appropriate, preventive and innovative alternative development, into wider economic and social development programmes, with the support of a deeper international cooperation and the participation of civil society, including non-governmental organizations, and the private sector, as appropriate;

18. *Invites* States to sustain and increase international cooperation and, where needed, technical assistance to countries implementing policies and programmes against drug production, including illicit crop eradication and alternative development programmes;

19. *Recognizes* the significant role played by developing countries with extensive expertise in alternative development and the importance of outreach activities aimed at promoting a set of best practices and lessons learned in that area

and of sharing those best practices and lessons learned with States affected by illicit crop cultivation, including those emerging from conflict, with a view to using them, where appropriate, in accordance with the national specificities of each State;

20. *Invites* Member States, where alternative development programmes are implemented, to share their best practices and lessons learned, as well as the qualitative and quantitative impacts of those programmes, during the high-level segment of the fifty-second session of the Commission on Narcotic Drugs, in March 2009;

21. *Stresses* the importance of the contribution of the United Nations system and the international community to the economic and social development of the communities that benefit from innovative alternative programmes to eradicate illicit drug production, inter alia, in reforestation, agriculture and small and medium-sized enterprises;

22. *Encourages* States to establish comprehensive national monitoring systems and to enhance regional, international and multisectoral cooperation, including with industry, to prevent the diversion, manufacture, trafficking and abuse of amphetamine-type stimulants and their precursors;

23. *Calls upon* States to consider ways to strengthen mechanisms for the collection and sharing of information on trafficking in precursors, in particular for making seizures, preventing diversions, detaining consignments, dismantling laboratories and assessing emerging trafficking and diversion trends, new manufacturing methods and the use of non-controlled substances, with a view to enhancing the effectiveness of the international control framework;

24. *Emphasizes* the need to ensure that adequate mechanisms are in place, where necessary and to the extent possible, to prevent the diversion of preparations containing substances listed in tables I and II of the United Nations Convention against Illicit Traffic in Narcotic Drugs and Psychotropic Substances of 1988, pertaining to illicit drug manufacture, which could easily be used or recovered by readily applicable means, in particular those containing ephedrine and pseudoephedrine;

25. *Urges* all States and relevant international organizations to cooperate closely with the International Narcotics Control Board, in particular in Project Cohesion and Project Prism, in order to enhance the success of those international initiatives, and to initiate, where appropriate, investigations by their law enforcement authorities into seizures and cases involving the diversion or smuggling of precursors and essential equipment, with a view to tracking them back to the source of diversion in order to prevent continuing illicit activity;

26. *Stresses* that international cooperation on domestic precursor policies and practices would assist in complementing existing law enforcement cooperative initiatives, and encourages States to cooperate at the regional level on measures to prevent and control the domestic diversion of precursors, drawing on best practices and sharing experiences;

27. *Recognizes* that the illegal distribution of pharmaceutical products containing substances under international control via the Internet is a serious problem, and encourages Member States to notify the International Narcotics Control Board of seizures of pharmaceutical products or counterfeit drugs

containing substances under international control that are ordered via the Internet and received by mail in order to conduct a detailed analysis of trafficking trends, and encourages the Board to continue its work with a view to raising awareness of and preventing the misuse of the Internet for the illegal supply, sale and distribution of internationally controlled licit substances;

28. *Calls upon* States to implement and strengthen, as appropriate, the measures to promote judicial cooperation adopted at the twentieth special session of the General Assembly,[16] in particular with regard to mutual legal assistance, exchange of information and joint operations, as appropriate, including with technical assistance from the United Nations Office on Drugs and Crime;

29. *Calls upon* Member States to strengthen international cooperation among judicial and law enforcement authorities at all levels in order to prevent and combat illicit drug trafficking and to share and promote best operational practices in order to interdict illicit drug trafficking, including by establishing and strengthening regional mechanisms, providing technical assistance and establishing effective methods for cooperation, in particular in the areas of air, maritime, port and border control and in the implementation of extradition treaties, while respecting international human rights obligations;

30. *Urges* States to strengthen action, in particular international cooperation and technical assistance aimed at preventing and combating the laundering of proceeds derived from drug trafficking and related criminal activities, with the support of the United Nations system, international institutions such as the World Bank and the International Monetary Fund, as well as regional development banks and, where appropriate, the Financial Action Task Force on Money Laundering and similarly styled regional bodies, to develop and strengthen comprehensive international regimes to combat money-laundering and its possible links with organized crime and the financing of terrorism, and to improve information-sharing among financial institutions and agencies in charge of preventing and detecting the laundering of those proceeds;

31. *Encourages* Member States that have not done so to consider updating their legal and regulatory frameworks and establishing financial investigation units and, to that end, seek technical assistance, including from the United Nations Office on Drugs and Crime, in particular regarding the identification, freezing, seizing and confiscation of the proceeds of crime, in order to effectively prevent and combat money-laundering;

32. *Considers* that the outcomes of the open-ended, intergovernmental expert working groups established by the Commission on Narcotic Drugs in its resolution 51/4, and their conclusions to be taken into account by the intersessional meetings of the Commission, may contribute to the preparation of a political declaration and, as appropriate, other declarations and measures to enhance international cooperation for consideration and adoption at the high-level segment of the Commission in 2009;

33. *Urges* Member States to be represented at the highest possible level during the high-level segment of the fifty-second session of the Commission on Narcotic Drugs and to reaffirm their commitment to combat the world drug problem

[16] See resolution S-20/4 C.

and to endorse the principles and goals set by the General Assembly at its twentieth special session, with a view to enhancing cooperative efforts in this regard;

34. *Also urges* Member States to identify, on the basis of the results of the process to review the declarations and measures adopted by the General Assembly at its twentieth special session, future priorities and areas requiring further action, as well as goals and targets to be set in countering the world drug problem beyond 2009;

35. *Requests* the Commission on Narcotic Drugs to forward to the General Assembly, through the Economic and Social Council, the results of the high-level segment of the Commission at its fifty-second session on the progress achieved in meeting the goals and targets set in the Political Declaration adopted by the General Assembly at its twentieth special session;

36. *Decides* to consider the results of the high-level segment of the fifty-second session of the Commission on Narcotic Drugs in a plenary meeting of the General Assembly during its sixty-fourth session;

II
Action by the United Nations system

37. *Reaffirms* the importance of the United Nations Office on Drugs and Crime and its regional offices in building capacity at the local level in the fight against transnational organized crime and drug trafficking, and urges the Office to consider regional vulnerabilities, projects and impact in the fight against drug trafficking, in particular in developing countries, when deciding to close and allocate offices, with a view to maintaining an effective level of support to national and regional efforts in combating the world drug problem;

38. *Welcomes* the work carried out by the United Nations Office on Drugs and Crime, and requests the Office to continue to carry out its mandate in accordance with previous relevant resolutions of the General Assembly, the Economic and Social Council and the Commission on Narcotic Drugs, in close cooperation with other relevant United Nations organizations and programmes, such as the World Health Organization, the United Nations Development Programme and the Joint United Nations Programme on HIV/AIDS;

39. *Welcomes also* the decision of the United Nations Office on Drugs and Crime to share relevant decisions of the Programme Coordinating Board of the Joint United Nations Programme on HIV/AIDS with Member States at the session of the Commission on Narcotic Drugs held in the first half of each year, starting with the fifty-second session, in order to promote better coordination and alignment of the response to HIV and in order to scale up efforts towards the goal of universal access to comprehensive prevention, care, treatment and support services for drug users;

40. *Notes* that the International Narcotics Control Board needs sufficient resources to carry out all its mandates, reaffirms the importance of its work, encourages it to continue to carry out its work in accordance with its mandate, urges Member States to commit themselves in a common effort to assigning adequate and sufficient budgetary resources to the Board, in accordance with Economic and Social Council resolution 1996/20 of 23 July 1996, emphasizes the need to maintain its capacity, inter alia, through the provision of appropriate means by the Secretary-General and adequate technical support from the United Nations Office on

Drugs and Crime, and calls for enhanced cooperation and understanding between Member States and the Board in order to enable it to implement all its mandates under the international drug control conventions;

41. *Urges* the United Nations Office on Drugs and Crime to increase collaboration with intergovernmental, international and regional organizations that have drug control mandates, as appropriate, in order to share best practices and to take advantage of their unique comparative advantage;

42. *Requests* the United Nations Office on Drugs and Crime to carry out, at the request of Member States, training programmes to support the adoption of sound methods and to harmonize indicators used for statistics on drug use, which have already been considered by the Statistical Commission, in order to collect and analyse comparable data on drug abuse;

43. *Urges* all Governments to provide the fullest possible financial and political support to the United Nations Office on Drugs and Crime by widening its donor base and increasing voluntary contributions, in particular general-purpose contributions, so as to enable it to continue, expand and strengthen its operational and technical cooperation activities, within its mandates, and recommends that a sufficient share of the regular budget of the United Nations be allocated to the Office to enable it to carry out its mandates and to work towards securing assured and predictable funding;

44. *Takes note* of the outcomes of the fifty-first session of the Commission on Narcotic Drugs, of the *World Drug Report 2008*[17] of the United Nations Office on Drugs and Crime and of the most recent report of the International Narcotics Control Board, and calls upon States to strengthen international and regional cooperation to counter the threat to the international community caused by the illicit production and trafficking in drugs and to continue to take concerted measures such as the framework of the Paris Pact and other relevant international initiatives;[18]

45. *Encourages* the meetings of Heads of National Drug Law Enforcement Agencies and of the Subcommission on Illicit Drug Traffic and Related Matters in the Near and Middle East of the Commission on Narcotic Drugs to continue to contribute to the strengthening of regional and international cooperation, taking into account the outcomes of the twentieth special session of the General Assembly[10] and the joint ministerial statement adopted at the ministerial segment of the forty-sixth session of the Commission on Narcotic Drugs;[4]

46. *Encourages* the Commission on Narcotic Drugs, as the global coordinating body in international drug control and as the governing body of the drug programme of the United Nations Office on Drugs and Crime, and the International Narcotics Control Board to continue their useful work on the control of precursors and other chemicals used in the illicit manufacture of narcotic drugs and psychotropic substances;

47. *Calls upon* the relevant United Nations agencies and entities, and other international organizations, and invites international financial institutions, including regional development banks, to mainstream drug control issues into their

[17] United Nations publication, Sales No. E.08.XI.1.

[18] See S/2003/641, annex.

programmes, and calls upon the United Nations Office on Drugs and Crime to maintain its leading role by providing relevant information and technical assistance;

48. *Takes note* of the report of the Secretary-General,[19] and requests the Secretary-General to submit to the General Assembly at its sixty-fourth session a report on the implementation of the present resolution.

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[19] A/63/111.